

CORPORATE SERVICES DEPARTMENT
Director – Caroline Holland



**Democracy Services
London Borough of Merton
Merton Civic Centre
London Road
Morden SM4 5DX**

**Direct Line: 0208 545 3356
Email: democratic.services@merton.gov.uk**

Date: 3 July 2018

Dear Councillor

**Notification of a Decision taken by the Cabinet Member for
Regeneration, Environment and Housing**

The attached non-key decision has been taken by the Cabinet Member for Regeneration, Environment and Housing, with regards to:

- Church Hill and Lake Road – School Road Safety Improvement

and will be implemented at **noon on Friday 6 July** unless a call-in request is received.

The [call-in](#) form is attached for your use if needed and refers to the relevant sections of the constitution.

Yours sincerely

**Lisa Jewell
Democracy Services**

NON-KEY DECISION TAKEN BY A CABINET MEMBER UNDER DELEGATED AUTHORITY

See over for instructions on how to use this form – all parts of this form must be completed. Type all information in the boxes. The boxes will expand to accommodate extra lines where needed.

Title of report : Church Hill and Lake Road – School Road Safety Improvement

Reason for exemption (if any) – N/A

Decision maker

Councillor Martin Whelton, Cabinet member for regeneration, housing and transport

Date of Decision

29 June 2018

Date report made available to decision maker

20 June 2018

Decision

Having considered the officer's recommendations and the representation, I agree to the making of the TMO and the installation of the proposed measures including the proposed double yellow lines and junction entry treatments
I agree not to hold a public inquiry on the consultation process.

Reason for decision

The proposals will improve access, sightlines and manage the potential conflict between pedestrians and vehicles.

Alternative options considered and why rejected

Do Nothing. This, however, would be contrary to the Council's adopted practice in improving areas within the vicinity of all schools in the borough. It also would do nothing to address safety concerns that have been raised.

Documents relied on in addition to officer report

N/A

Declarations of Interest

N/A



Clr Martin Whelton
Cabinet member for housing, regeneration and transport
29 June 2018

Delegated Report

Cabinet Member for the Cabinet Member for Regeneration Environment & Housing:

Date: 19 June 2018

Agenda item: N/A

Wards: Village

Subject: Church Hill and Lake Road – School Road Safety Improvement

Lead officer: Chris Lee, Director of Environment & Regeneration

Lead member: Councillor Martin Whelton, Cabinet Member for Regeneration Environment & Housing

Forward Plan reference number: N/A

Contact Officer: Abobaker Abdalla 0208 545 3690

Email: Abobaker.Abdalla@merton.gov.uk

Recommendations:

That the Cabinet Member considers the issues detailed in this report and

- A) Notes the result of the statutory consultation that was carried out between 31st of May and 22nd June 2018 on certain aspects of the proposed road safety improvements at Church Hill / St Aubyn's Ave / Lake Road junctions. The proposed measures include a junction entry treatment and double yellow lines. Copy of the consultation document is attached in Appendix 2. Details of the proposed measures are set out in section 3 of this report and shown on plan No. Z35-257-01 attached in Appendix 1.
- B) Considers the representation received in response to the statutory consultation attached in Appendix 3.
- C) Agrees to proceed with the making of the relevant Traffic Management Orders (TMOs) and the implementation of a proposed measures as shown in plan No. Z35-257-01 attached in Appendix 1 and as set out in section 3 of this report.
- D) Agrees to exercise his discretion not to hold a public inquiry on the consultation process.

1. PURPOSE OF REPORT AND EXECUTIVE SUMMARY

- 1.1 This report presents the results of the statutory consultation carried on the Councils' proposals to introduce school related improvements along Church Hill and Lake Road, Wimbledon which include junction entry treatment and double yellow lines.
- 1.2 It seeks approval to proceed with the making of the relevant Traffic Management Orders (TMOs) and the implementation of the proposed measures as shown in Drawing No. Z35-257-01 attached in Appendix 1.

2. BACKGROUND

- 2.1 The Council has an annual rolling programme intended to improve road safety, access and environment at all schools in the borough. The programme also includes addressing issues raised by schools within their school travel plans; promote walking and cycling. The Council also undertakes road safety training that complements hard measures. Although proposed measures are always site specific, one consistent component involves the introduction of a localised 20mph speed limit.

- 2.2 Church Hill and Lake Road are two-way single carriageways subject to a 20mph speed limit. It is a residential road with two relatively large schools Bishop Gilpin primary and Ricards Lodge High school. Over the years there have been a number of safety / speed concerns raised by the schools, residents and other road users.
- 2.3 Bishop Gilpin primary has had a school crossing patrol officer operating in the area for approximately 2 years. Given the junction layout and the volume of pupils in the area, there have been concerns regarding the safety of pupils and the school crossing patrol officer. It is therefore considered that the proposed improvements will safe guard these vulnerable road users.

3. PROPOSED MEASURES

- 3.1 To improve road safety, access and sightlines and manage the potential conflict between pedestrians and vehicles at Church Hill / St Aubyn's Ave / Lake Road junctions it is proposed to introduce a junction entry treatment and some double yellow lines as shown in Drawing No. Z35-257-01 attached in Appendix 1.
- 3.2 In addition to the above, there will be new 'SLOW' markings, some street declutter and road markings in the area will be refreshed.
- 3.3 Following a consultation with the school and Ward Councillors, a statutory consultation was carried out.
- 3.4 It is considered that the proposals will improve access, sightlines and manage the potential conflict between pedestrians and vehicles.

4. CONSULTATION

- 4.1 Given the nature of the proposed measures, only junction entry treatment and the proposed double yellow lines are subject to a statutory consultation. To introduce the necessary double yellow lines at the junctions, a statutory consultation was carried out between 31st May and 22nd Jun 2018. The consultation included the erection of street Notices on lamp columns in the vicinity of the proposals and the publication of the Council's intentions in the Local Guardian and the London Gazette. Consultation documents were available at the Link, Merton Civic Centre and on the Council's website. A newsletter with a plan, attached as Appendix 3, was also circulated to all those properties included within the consultation area.
- 4.2 The consultation resulted in one representation which is attached in appendix 3.
- 4.3 All Emergency Services have been consulted and no objections have been raised.

5.0 RECOMMENDATIONS

- 5.1 It is recommended that the Cabinet Member considers the representation received along with officer's comments and approves the making of the Traffic Management Order and the implementation of the proposed measures. If agreed the works will be carried out during 2018 / 19 financial year.
- 5.2 It is envisaged that the proposed measures will complement the existing traffic calming features; further improve pedestrian movement, lower vehicular speeds and improve perception of safety.

6.0 ALTERNATIVE OPTIONS

- 6.1 Do Nothing. This, however, would be contrary to the Council's adopted practice in improving areas within the vicinity of all schools in the borough. It also would do nothing to address safety concerns that have been raised.

7.0 FINANCIAL RESOURCE AND PROPERTY IMPLICATIONS

- 7.1 The cost of implementing this scheme is estimated at £50k. This includes the cost of the statutory consultation and making of the relevant Traffic Management Orders
- 7.2 The cost of this scheme will be funded from TfL Capital LiP allocation for 2018/19.

8.0 LEGAL AND STATUTORY IMPLICATIONS

- 8.1 The Traffic Management Orders would be made under Section 6 and Section 45 of the Road Traffic Regulation Act 1984 (as amended). The Council is required by the Local Authorities Traffic Order (Procedure) (England and Wales) Regulations 1996 to give notice of its intention to make a Traffic Order (by publishing a draft traffic order). These regulations also require the Council to consider any representations received as a result of publishing the draft order
- 8.2 The Council has discretion as to whether or not to hold a public inquiry before deciding whether or not to make a Traffic Management Order or to modify the published draft Order. A public inquiry should be held where it would provide further information, which would assist the Cabinet Member in reaching a decision.
- 8.3 The Council's powers to make Traffic Management Orders arise mainly under sections 6, 45, 46, 122 and 124 and schedules 1 and 9 of the RTRA 1984.

9.0 HUMAN RIGHTS & EQUALITIES AND COMMUNITY COHENSION IMPLICATIONS

- 9.1 The implementation of any scheme endeavours to meet the needs of all road users particularly the more vulnerable such as those with disabilities and children.

10. CRIME AND DISORDER IMPLICATION

- 10.1 N/A

11.0 ENVIRONMENTAL IMPLICATIONS

- 11.1 When determining the type of parking places are to be designated on the highway, section 45(3) requires the Council to consider both the interests of traffic and those of the owners and occupiers of adjoining properties. In particular, the Council must have regard to: (a) the need for maintaining the free movement of traffic, (b) the need for maintaining reasonable access to premises, and (c) the extent to which off-street parking is available in the neighbourhood or if the provision of such parking is likely to be encouraged by designating paying parking places on the highway
- 11.2 By virtue of section 122, the Council must exercise its powers under the RTRA 1984 so as to secure the expeditious, convenient and safe movement of vehicular and other traffic including pedestrians, and the provision of suitable and adequate parking facilities on and off the highway. These powers must be exercised so far as practicable having regard to the following matters:-
- (a) the desirability of securing and maintaining reasonable access to premises.
 - (b) the effect on the amenities of any locality affected including the regulation and restriction of heavy commercial traffic so as to preserve or improve amenity.
 - (c) the national air quality strategy.
 - (d) facilitating the passage of public service vehicles and securing the safety and convenience of their passengers.
 - (e) any other matters appearing to the Council to be relevant.

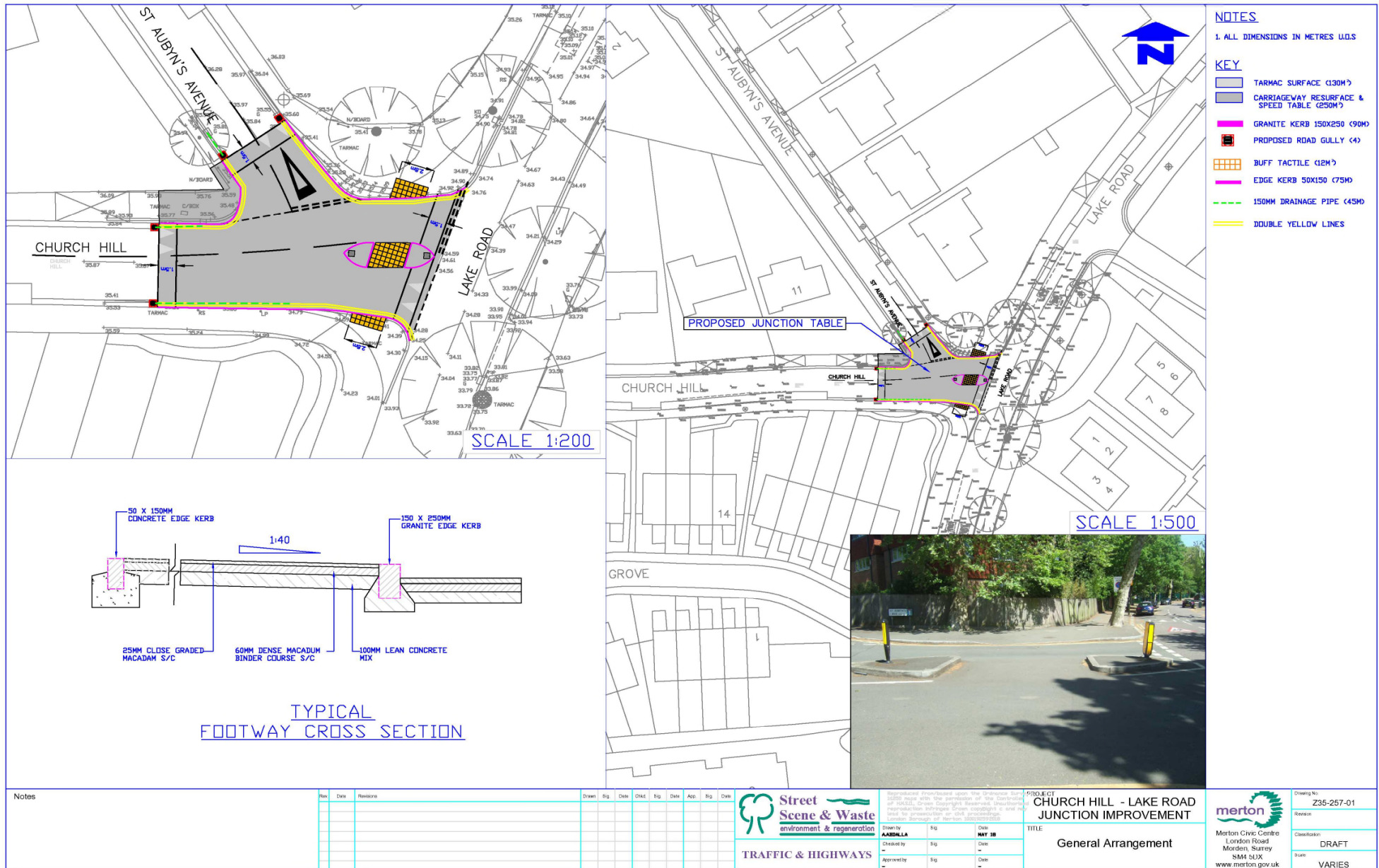
APPENDICES

The following documents are to be published with this report and form part of the report.

Appendix 1 – Plan of proposals Z35-257-01

Appendix 2 – Newsletter

Appendix 3 – Representation



Notes

No	Date	Revisions	Drawn	Eng	Chk	Chk	Chk	App	Eng	Chk

Street Scene & Waste
 environment & regeneration

TRAFFIC & HIGHWAYS

Prepared for Merton Council upon the instructions of the Council. The Council is not responsible for the accuracy of the information provided. The Council is not responsible for the accuracy of the information provided. The Council is not responsible for the accuracy of the information provided.

Drawn by	SG	Date	MAY 18
Checked by	SG	Date	
Approved by	SG	Date	

PROJECT
 CHURCH HILL - LAKE ROAD
 JUNCTION IMPROVEMENT

TITLE
 General Arrangement

merton

Merton Civic Centre
 London Road
 Morden, Surrey
 SM4 6JX
 www.merton.gov.uk

Drawing No: Z36-257-01
 Revision:
 Classification: DRAFT
 Scale: VARIES

Safety Improvements Church Hill - Lake Road



ISSUE DATE : 29 MAY 2018

Dear Resident/Business,

The purpose of this newsletter is to inform you that as part of the Council's School safety programme, the Council is proposing to introduce some improvements at Church Hill / St Aubyn's Ave / Lake Road junctions. It is considered that the proposals will improve access, sightlines and manage the potential conflict between pedestrians and vehicles. The proposed measures include junction entry treatments and double yellow lines as shown on plan overleaf.

The Council will also take the opportunity to refresh road markings; install some 20mph signs and roundels and declutter Lake Rd/ Leopold Rd junction.

What happens next

A Notice of the Council's intention to introduce the above proposed measures will be published in the local newspaper and posted on lamp columns in the vicinity.

All representations must in writing by no later than **29 Jun 2018**, quoting reference **Church Hill Safety improvement** to trafficandhighways@merton.gov.uk.

A copy of the Notice and plan identifying the area affected by the proposal can be inspected at Merton Link, Merton Civic Centre, London Road, Morden, Surrey during the Council's working hours, Monday to Friday, between 9am and 5pm.

Alternatively, this information can be viewed on our website using the following link www.merton.gov.uk/churchhill

INFORMATION ONLY. VILLAGE WARD COUNCILLORS

Cllr. Thomas Barlow Tel. 0208 545 3396
Email: thomas.barlow@merton.gov.uk

Cllr. Andrew Howard Tel. 0208 545 3396
Email: andrew.howard@merton.gov.uk

Cllr. Najeeb Latif Tel. 0208 545 3396
Email: najeeb.latif@merton.gov.uk

Cllr. Martin Whelton
Cabinet Member for Environment, Regeneration and Housing.
Tel: 020 8545 3425
Email: martin.whelton@merton.gov.uk
(The contact details of ward cllrs are provided for information purposes only)

Request for document translation

PROPOSED SAFETY IMPROVEMENT - CHURCH HILL

If you need any part of this document explained in your language, please tick box and contact us either by writing or by phone using our contact details below.

- Albanian Nëse ju nevojitet ndonjë pjesë e kësaj dokumenti e shpjeguar në gjuhën amtare ju lutemi ahenojeni kutinë dhe na kontaktoni duke na shkruar ose telefononi duke përdorur detajet e mëposhtme.
 - Bengali এই নথির যে কোন অংশের বিবরণ জানতে চান, তাহলে আমাদের (আমরা) থেকে যেকোন ভাষায় এই নথির যে কোন অংশের ব্যাখ্যা চাইলে আমরা আপনাকে সাহায্য করব। নিচে আমাদের সাথে যোগাযোগ করুন।
 - French Si vous avez besoin que l'on vous explique une partie de ce document dans votre langue, cochez la case et contactez-nous par courrier ou par téléphone à nos coordonnées figurant ci-dessous.
 - Korean 만일 본 서류의 어떤 부분이라도 귀하의 모국어로 설명받아야 할요한다면, 상자속에 표시를 하고 우리에게 전화나 서신으로 연락하십시오.
 - Polish Aby otrzymać część tego dokumentu w polskiej wersji [językowej] proszę zaznaczyć kwadrat i skontaktować się z nami drogą piśmenną lub telefoniczną pod poniżej podanym adresem lub numerem telefonu.
 - Portuguese Caso você necessite qualquer parte deste documento explicada em sua idioma, favor assinalar a quadrícula respectiva e contatar-nos por escrito ou por telefone usando as informações para contato aqui fornecidas.
 - Somali Haddii aad u baahan tahay in qayb dalkaaga ah ee kani ah laguugu sharxo luqadahaada, hadan aad ku calaamadee sanduudaha oo naguula aad xiriir waqtiga ama telefoon adigoo istomaalaya macluumaadka halkaan hoose ku yaala.
 - Spanish Si desea que alguna parte de este documento se traduzca en su idioma, le rogamos marque la casilla correspondiente y que nos contacte bien por escrito o telefónicamente utilizando nuestra información de contacto que encontrará más abajo.
 - Tamil இதுபோன்ற தகவல் வேண்டுமானால், கீழ்க்கண்ட தகவல்களில் ஏதாவது ஒரு பகுதியைத் தேர்வு செய்து, மேல்க்கண்ட முகவரிக்கு அல்லது தொலைபேசியில் தொடர்பு கொள்ளுங்கள்.
 - Urdu اگر آپ کو اس دستاویز کے کسی حصے کی وضاحت چاہیے تو براہ کرم اس دستاویز کے نیچے دی گئی معلومات کو دیکھیں اور ہمیں لکری یا فون پر رابطہ کریں۔
- Large print Braille Audiotope

Your contact: Name..... Address..... Telephone.....	Abobaker Abdalla, Merton Civic Centre, London Road, Morden, SM4 5DX
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Dear Sirs

Thank you for your information about the above, as a frequent user of the junction I am pleased to see some attention is to be given to this junction. Please will this work address the following problems that I see at this junction?

- 1) Exiting St Aubyns Avenue the sight line up Church Hill is bad; it is difficult to see if there are any vehicles, cyclists or pedestrians coming down Church Hill.
- 2) Exiting St Aubyns Avenue to go up Church Hill a) the sight line to see traffic coming down Lake Road and turning into Church Hill is bad. b) Vehicles coming down Lake Road and turning into Church Hill seem able to do this at some speed. The combination of these factors make exiting St Aubyns to go up Church Hill more risky than it should be.
- 3) Pedestrians walking down Church Hill seem sometimes to be unaware of St Aubyns Avenue and walk across St Aubyns Avenue without looking or stopping for vehicles turning into St Aubyns Avenue, particularly looking for vehicles coming down Church Hill.
- 4) Turning into St Aubyns Avenue coming down Church Hill or from either direction on Lake Road has to be carried out at a much slower speed than vehicles not turning into St Aubyns Avenue and the difference in speed catches other drivers by surprise.
- 5) Turning into St Aubyns Avenue coming down Church Hill or from either direction from Lake Road sometimes one has to stop to allow traffic to pass coming down Church Hill or for pedestrians to cross in either direction catching other drivers by surprise.

As a general comment the junction seemed to be safer before some alterations were carried out some years ago those alterations would seem better being reversed. Also I am glad to see the more prominent notices of the 20 mph limit.

Officer's Comment

Given the geometry of the junction, the Council is aware of perception of safety and sightline difficulties. Although the geometry of the junction cannot be changed, it is considered that the proposed measures will complement the existing traffic calming features; further improve pedestrian movement, improve sightlines, lower vehicular speeds, raise road user awareness and improve the overall access and perception of safety.

Merton Council - call-in request form

1. Decision to be called in: (required)

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2. Which of the principles of decision making in Article 13 of the constitution has not been applied? (required)

Required by part 4E Section 16(c)(a)(ii) of the constitution - tick all that apply:

(a) proportionality (i.e. the action must be proportionate to the desired outcome);	
(b) due consultation and the taking of professional advice from officers;	
(c) respect for human rights and equalities;	
(d) a presumption in favour of openness;	
(e) clarity of aims and desired outcomes;	
(f) consideration and evaluation of alternatives;	
(g) irrelevant matters must be ignored.	

3. Desired outcome

Part 4E Section 16(f) of the constitution- select one:

(a) The Panel/Commission to refer the decision back to the decision making person or body for reconsideration, setting out in writing the nature of its concerns.	
(b) To refer the matter to full Council where the Commission/Panel determines that the decision is contrary to the Policy and/or Budget Framework	
(c) The Panel/Commission to decide not to refer the matter back to the decision making person or body *	
* If you select (c) please explain the purpose of calling in the decision.	

4. Evidence which demonstrates the alleged breach(es) indicated in 2 above (required)

Required by part 4E Section 16(c)(a)(ii) of the constitution:

5. Documents requested

6. Witnesses requested

7. Signed (not required if sent by email):

8. Notes – see part 4E section 16 of the constitution

Call-ins must be supported by at least three members of the Council.

The call in form and supporting requests must be received by 12 Noon on the third working day following the publication of the decision.

The form and/or supporting requests must be sent:

- **EITHER** by email from a Councillor’s email account (no signature required) to democratic.services@merton.gov.uk
- **OR** as a signed paper copy to the Head of Democracy Services, 7th floor, Civic Centre, London Road, Morden SM4 5DX.

For further information or advice contact the Head of Democracy Services on 020 8545 3864